Government of the Netherlands: obstructing the TAXE investigation



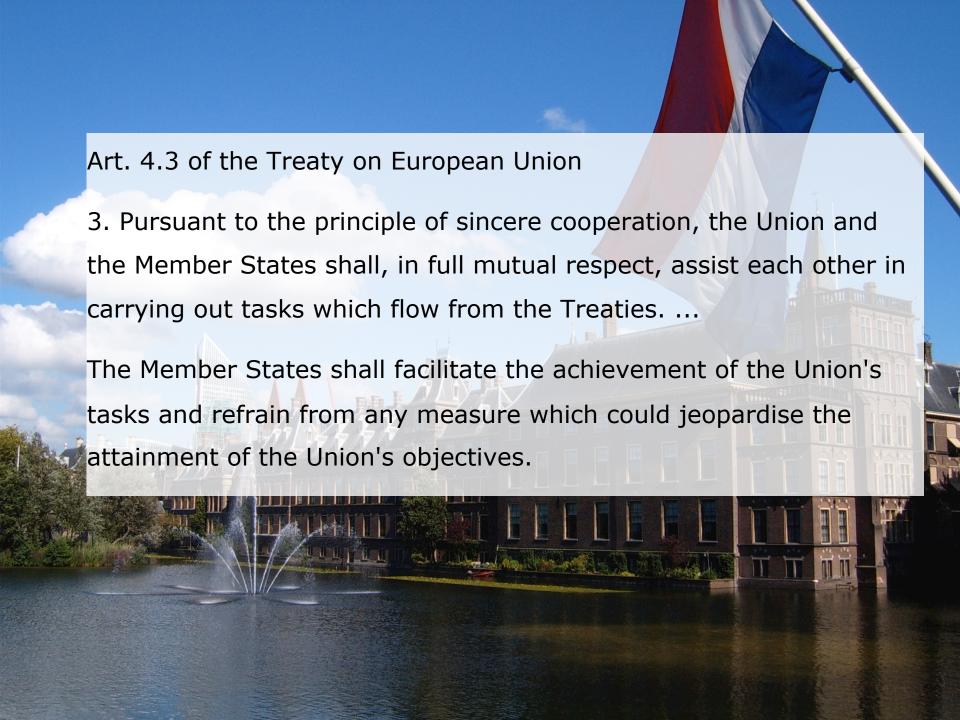
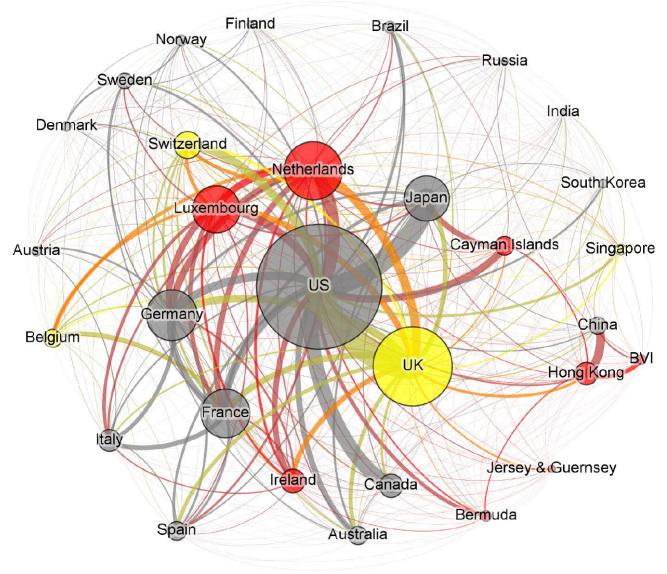


Figure 1 The Position of the Largest OFCs in Cross-border Global Finance in 2012



Source: Author based on BIS (2015b), IMF (2015a, 2015b).



The obstruction

- 1. denial of access to documents of the Code of Conduct group
- 2. breach of promise to the Dutch parliament to co-operate fully with the investigation of the European Parliament
- 3. denial rather than strong reform of aggressive tax avoidance policies of the Netherlands
- 4. denial to accept Commission's modest verdict on illegal state aid to Starbucks



European Parliament is denied access to key information

The Code of Conduct group on business taxation has been evaluating several hundred of potentially harmful tax regimes since 1998. Who denies what:

- Council: denies minutes and room documents of the meetings
- Commission: denies informal minutes of its services
- Commission has granted access to room documents since 2010 and announced to give access to older room documents since 1998 but makes access contingent to ex-ante approval by member states.
- Member states: 15 have granted access, 13 have asked COM to blacken all their information.



CONSULTATION OF CODE OF CONDUCT GROUP DOCUMENTS LIST OF MEMBERS STATES

as of 27 October 2015

GAVE CONSENT FOR THE DOCUMENTS TO BE CONSULTED "IN CAMERA":

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- 4. CYPRUS
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- 6. DENMARK
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- 8. GREECE
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- 14. PORTUGAL
- 15. SLOVAKIA

OBJECTED OR DID NOT SEND REPONSE:

- 1. BELGIUM
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- 11. SPAIN
- 12. SWEDEN
- 13. UNITED KINGDOM



Vergaderjaar 2014-2015

25 087

Internationaal fiscaal (verdrags)beleid

Nr. 89

MOTIE VAN HET LID KLAVER

Voorgesteld 5 maart 2015

De Kamer,

gehoord de beraadslaging,

overwegende dat het Europees parlement onderzoek gaat doen naar belastingontwijking, via de bijzondere commissie fiscale rulings, en andere maatregelen van vergelijkbare aard of met vergelijkbaar effect;

verzoekt de regering, aan dit onderzoek volledige medewerking te verlenen,

en gaat over tot de orde van de dag.

Klaver



Why the denial is harming the investigation

patent boxes (or innovation boxes as call in NL) looked at by the Code of Conduct group in Sept 2014 with at least one harmful criteria met. But Dutch documents in the room documents are black.

interest and royalties deduction. This was also on the agenda of the code of conduct (work programme 2011) but again the room documents are all in black concerning the NL.



The Dutch government's ironic repsonse to the Code of Conduct group's questionaire on tax rulings

Annex to ROOM DOCUMENT # 2 Code of Conduct Group (Business Taxation) 4 March 2010

ORIGIN: Commission Services

Annex 1

Administrative Practices Questionnaire
Replies from the Member States

Section 4 Impact of rulings on tax competition

Could you provide information on the importance your state attributes to rulings by fiscal authorities of other states regarding tax competition between Member States on a) relocation effects on companies resident in the Community and on b) investment decisions by third country investors?

Are there any other aspects of administrative practices in other Member States which should be discussed in the framework of the work program of the Code of Conduct Group?

As long as administrative practices are in line with legislation, tax competition is out of the question.



Home > Ministeries > Ministerie van Financiën > Nieuws

Ministerie van Financiën

Overzicht Inhoud Nieuws

Onderwerpen Documenten

Nederlandse reactie op EC-besluit over Starbucks

Nieuwsbericht | 21-10-2015 | 11:15

Het kabinet is verbaasd over het besluit van de Europese Commissie dat Starbucks staatssteun zou hebben gekregen. Het zou gaan om een bedrag van tussen de 20 tot 30 miljoen euro opgeteld over een reeks van jaren. Het kabinet zal het besluit bestuderen en binnen enkele weken de Tweede Kamer informeren over de vervolgstappen.

Met de Europese Commissie vindt Nederland dat staatssteun moet worden aangepakt, ook als de staatssteun wordt verleend door middel van fiscale rulings. De Commissie heeft eerder aangegeven dat Nederland een robuuste en gedegen rulingpraktijk heeft.

Dat de Commissie constateert dat in het dossier Starbucks Manufacturing sprake zou zijn van staatssteun roept veel vragen op en vereist nauwgezette bestudering. Nederland heeft de overtuiging dat de geldende internationale standaarden zijn toegepast en zal daarom de kritiek van de Commissie zorgvuldig analyseren voordat wordt besloten tot vervolgstappen.

Op basis van het Nederlandse belastingstelsel wordt winst belast waar waarde wordt gecreëerd. De Belastingdienst heeft met Starbucks Manufacturing een Advance Pricing Agreement (APA) afgesloten waarin een zakelijke beloning is overeengekomen voor het branden van koffiebonen, het zogeheten arm's length beginsel.

De Belastingdienst int belastingen over winst die Starbucks Manufacturing in Nederland maakt met het branden van koffiebonen. Omdat de intellectuele eigendomsrechten van Starbucks niet in Nederland zitten, worden de royalty's voor het gebruik daarvan ook niet in Nederland belast.

Het arm's length beginsel is zorgvuldig uitgewerkt in de Wet op de Vennootschapsbelasting en het verrekenprijzenbesluit. De wetgeving en de uitwerking daarvan is in lijn met de OESO-richtlijnen. De methode die Nederland in het dossier Starbucks Manufacturing heeft gebruikt is internationaal erkend en leidt ertoe dat binnen het Starbucks-concern dezelfde prijzen worden gehanteerd als tussen onafhankelijke partijen.

Nederland is voorstander van een breed gedragen, internationale aanpak van belastingontwijking. Daarom werkt Nederland actief mee aan initiatieven op dit vlak van de OESO en de Europese Unie.

Meer over Ministerie van Financiën

- → Organisatie
- → Diensten en instellingen
- → Contact met Financiën

Bewindspersonen

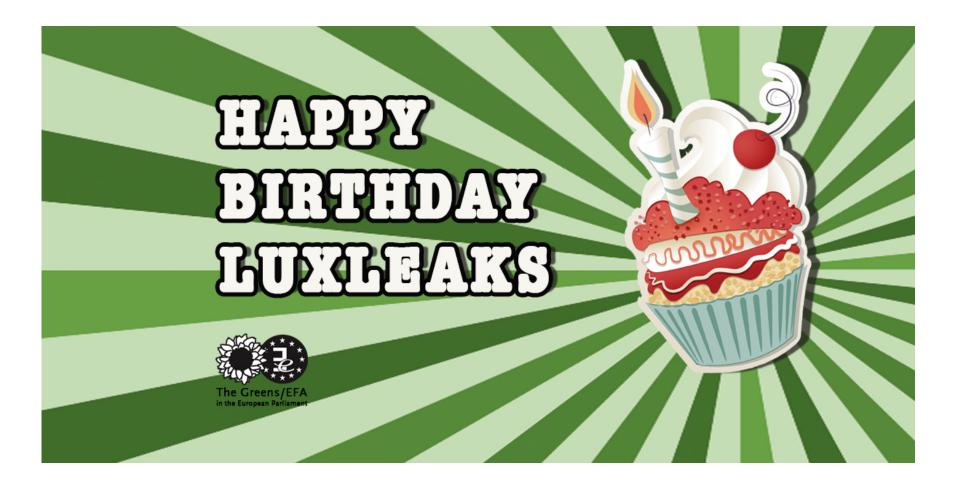


Jeroen Dijsselbloem Minister van Financiën



Eric Wiebes Staatssecretaris van Financiën







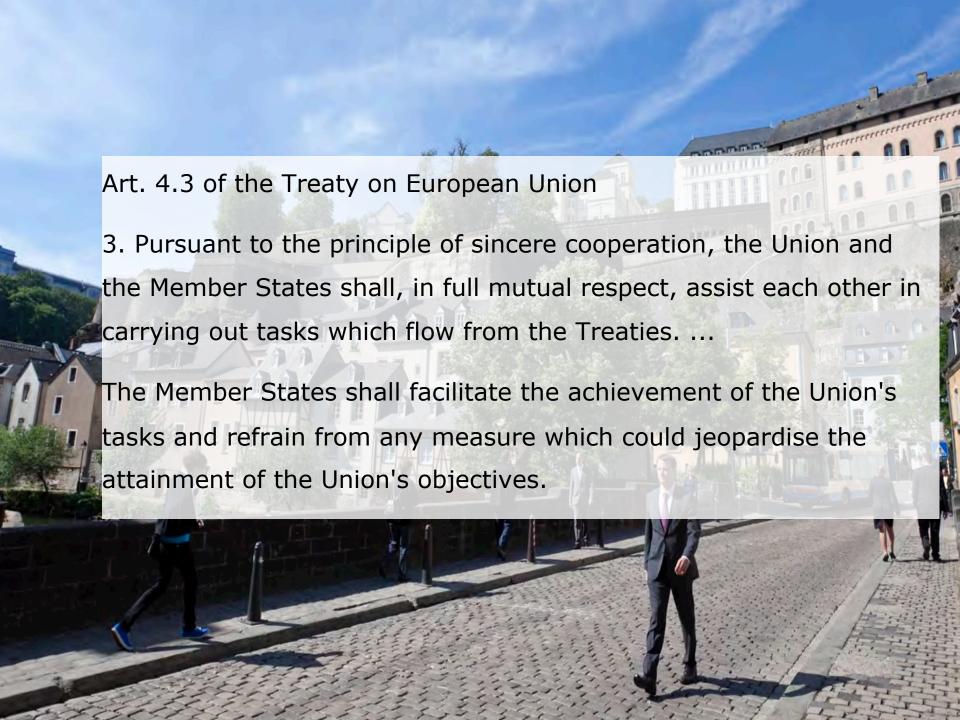
From now to your information:

The presentation I gave on the 26th of October in Luxembourg



Government of Luxembourg: obstructing the TAXE investigation





Obstruction in 7 acts

- 1. no serious answer to EP's questions
- 2. denial of access to documents of the Code of Conduct group
- 3. Council not granting the EP anything meaningful (confirmed hearing in EP on 22nd of Sept 2015)
- 4. ring fencing access of EU commission to exchange of rulings legislated under Luxembourg presidency
- 5. no consequences from the WALMART scandal
- 6. failure to deliver the promised "vade-mecum" on economic substance
- 7. making an example of tax whistleblower Antoine Deltour



Luxemburger Wort

📘 Edition Francophone 🚟 English Edition 🍱 Contacto

Politik

LOKALES POLITIK INTERNATIONAL WIRTSCHAFT KULTUR SPORT LIFESTYLE PANORAMA WISSEN MYWORT

DOSSIERS BLOGS FOTOS VIDEOS

Wetter 🍑 15° Verkehr Hochzeiten Geburten Todesanzeigen Anzeigenannahme Dienste Gewinnspiele Shop Kino Agenda

Suchen ...

Spezialkommission "Taxe" zu Besuch in Luxemburg

"Wir haben nichts zu verstecken"



Waren sich in vielen Punkten einig: Finanzminister Pierre Gramegna (r.) und der Präsident der Spezialkommission "Taxe", Alain Lamassoure.

Foto: Pierre Matgé

Veröffentlicht am Montag, 18. Mai 2015 um 20:02

(CBu) - "Wir wollen mit unseren Partnern in der EU zusammenarbeiten und haben nichts zu verstecken." Mit diesen Worten resümierte Finanzminister Pierre Gramegna (DP) auf einer Pressekonferenz am frühen Montagabend die Unterredungen mit der Delegation der Spezialkommission "Taxe" des Europäischen Parlaments. Luxemburg













Ähnliche Beiträge

- Tax Rulings: Kommission klopft Luxemburg auf die Finger
- Antoine Deltour au Luxembourg: "Dénoncer des pratiques systémiques"
- Bericht in "Cash Investigation": LuxLeaks: Anklage gegen Journalist

Troffon dor Ell





Zuletzt veröffentlicht

Sales-Lentz GROUP



Demand for information of TAXE to Luxembourg of 23rd April 2015

I would be very grateful if you could provide the TAXE Committee Secretariat with the following information concerning your country:

- Action taken or planned at national level to increase transparency in the area of corporate taxation.
- Action taken or planned at national level to limit corporate tax base erosion and profit shifting.
- Overview (including date and name of company) of all tax rulings issued since 1991
- All information since 1.1.2010 shared with other Member States according to Council Directives 2011/16/EU article 9 and 77/799/EEC article 4.
- National list, if defined, of non-cooperative tax jurisdictions and its evolution and justification.
- A list of current international tax treaties having an effect to reduce corporate tax rates.
- Full report Krecke



Information received June 2015



Ref: 4.4.31 - E04.04.310 - df

25741

Brussels, June 2015

Subject: Information on the activities of the TAXE special committee

The Luxembourg government first wishes to express its commitment to fully cooperate with the TAXE Special Committee.

Notwithstanding the fact that the Luxembourg government is fully committed, as previously underscored, to help the Special Committee to meet the objectives of its mandate, it can only do so within the limits of any legal constraints to which it is subjected.



Information received June 2015

All information since 1.1.2010 shared with other Member States according to Council
Directives 2011/16/EU article 9 and 77/799/EEC article 4

Luxembourg exchanges rulings upon request on a regular basis. A limited number of rulings have been exchanged on a spontaneous basis some time ago. Especially in the case of central management of companies, Luxembourg got in most of the cases a reaction saying that the information was not of interest to the country concerned.

Luxembourg has never received spontaneously any information on rulings from any other Member State.



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Response Council 23rd July 2015 to request from 22nd April 2015



Luxembourg, le

2 3 -07- 2015

Réf. N°

\$6815/09029

Mr. Alain Lamassoure
Chair
European Parliament
Directorate-General for Internal Policies
Directorate A- Economic and Scientific Policies
Special Committee Taxe
Tax Rulings and Other Measures Similar in
Nature or Effect

Dear Mr Lamassoure,

I would like to thank you for your letter of 8 July 2015 requesting further Council documents on behalf of the TAXE Committee.

As to documents from the Economic and Financial Committee (EFC) and Economic Policy Committee (EPC) relating to corporate taxation, tax avoidance, unfair tax practices and BEPS, I can inform you that we are not aware of any papers covering the issues you mentioned. Please note that those two Groups are operating under a very specific mandate and do not receive secretarial support by the GSC.

As to the other Working Parties referred to in your letter, we would like to draw your attention to the fact that we have already forwarded an exhaustive inventory with references to the agendas of the Code of Conduct Group and the Working Party on Taxation as well as a considerable number of documents, which we are in a position to share with you, on a CD. This inventory and the CD were attached to the letter, which was signed by Secretary-General Corsepius on 29 May 2015 in agreement with EU Member States.

Allow me to underline that the Council remains fully committed to cooperating with the European Parliament in general and with the TAXE Committee in particular, in the light of the applicable Treaty provisions.

The Council is at your disposal to answer any further questions you might have.

Yours sincerely,

Pierre Gramegna

Minister of Finance

Luxembourg

Jeppe Tranholm-Mikkelsen

Secretary-General

Council of the European Union



Charter of fundamental rights of the European Union

Article 42

Right of access to documents

Any citizen of the Union, and any natural or legal person residing or having its registered office in a Member State, has a right of access to European Parliament, Council and Commission documents.



Greens/EFA letter to minister Gramegna on WALMART of 14th July 2015

"Compared to other EU Member States, the anti-abuse concept contained under paragraph 6 of the "loi d'adaptation fiscale" has a broad scope of application. It allows the Luxembourg tax authorities to tax the legal acts carried out by taxpayers on the basis of their economic reality. Technically speaking, this concept is however not the only one to be used to assess factual circumstances such as " has this company sufficient economic substance?" The question as to whether a company has sufficient economic substance must be analyzed in the light of paragraph 15 of the "Loi d'adaptation fiscale", paragraph 159 (1) of the "Loi concernant l'impôt sur le revenu" and the Circular 164/2 (which contains the most recent guidelines in this respect) on the basis of facts. If the analysis of these facts leads to the conclusion that the company does not have sufficient economic substance in Luxembourg, it will not be considered as a Luxembourg resident company in the light of the respective Double Taxation Agreement and as a result of the application of the concept of economic substance, without any need to invoke the anti-abuse rule. The concept of economic substance is sufficient as such."

Walmart has set up 22 subsidiaries in Luxembourg, 5 of which in 2015 alone. Walmart operates no stores in Luxembourg but books considerable profits.

Only two possible conclusions can be drawn from this case, and many other similar cases revealed by Luxleaks: Either you do not apply your own laws on economic substance and anti-abuse, or your law lacks substance.



Response by Pierre Gramegna on WALMART, 28th of August 2015

Indeed, as inferred by §15 of the « Loi d'adaptation fiscale » and §159(1) of the « Loi d'impôt sur le revenu », Luxembourg tax law requires any company resident in Luxembourg to have its central administration in the country, which means that it must effectively have the functional capacity to realize its activity. This implies that the company disposes of qualified internal or external personnel and that the board of directors and the managers must have the professional knowledge required to realize there functions as well as the capability to engage the responsibility of the company.

With regard to financing transactions, these principals have been laid out in Circular 164/2. In this context, it is explicitly stated that a company active in this domain must fulfil clear substance conditions. For instance the relevant decisions must be taken in Luxembourg by qualified individuals and the company must dispose of qualified personnel, either internal of external, which is capable of executing the realized operations. Crucially, the company must be capable of monitoring the functions realized by its personnel. This together with the requirement that the entity is sufficiently capitalized to assure its activities implies that it effectively controls the relevant business risks.

Under the rule of law, it is hardly conceivable that a government would close down, as your letter suggests, companies that operate within the boundaries of the law.



European Parliament's mission report on the TAXE visit, 18th May 2015

Luxembourg has defined in its loi general des import article 6 criteria to determine whether there is sufficient economic substance created in Luxembourg to be taxed in the country. These criteria are developped in an administrative vade-mecum which, for issues of confidentiality, was not annexed to the follow-up letter sent by Mr Gramegna to Mr Lamassoure, despite the specific request for it and the fact that the Minister said orally that it would be at the disposal of the delegation. [Neither Mr Gramegna nor the heads of administration were able to give proof for the robustness of the criteria not of the application of an anti-abuse clause.] Recent reforms did not introduce changes to the notion and application of economic substance requirements



Key quotes

"The government of Luxembourg has systematically obstructed the tax investigation of the European Parliament."

"Transparency is fundamental to democracy. Citizens and the European Parliament have a right to get access to all relevant documents of the Council. The Luxembourg presidency harms citizens' respect in the European Parliament by refusing access to minutes and documents."

"I call on the government of Luxembourg to give access to all documents and minutes of the Code of Conduct group on business taxation."

"Luxembourg has still to prove that it has changed. The denial of transparency to the directly elected European Parliament does not fit to the new clean image of the financial centre."



Additional reading

EU Commission (2014): State aid investigations against Fiat Finance/Luxembourg.

http://ec.europa.eu/competition/state aid/cases/ 253203/253203 1590108 107 2.pdf

EU Commission (2015): Commission decides selective tax advantages for Fiat in Luxembourg and Starbucks in the Netherlands are illegal under EU state aid rules.

http://europa.eu/rapid/press-release IP-15-5880 en.htm

Financial Times (2015): The case against Luxembourg:

http://ftalphaville.ft.com/2015/10/21/2142483/the-case-against-luxembourg/

Jan Fichtner (2015): The offshore intensity ratio. https://www.academia.edu/15386988/
The Offshore-

Intensity Ratio Identifying the Strongest Magnets for Foreign Capital



Prise de position du Luxembourg suite à la décision de la Commission européenne dans l'affaire Fiat Finance and Trade (21.10.2015)

Communiqué par: ministère des Finances

Le Luxembourg ne partage pas les conclusions de la Commission dans l'affaire Fiat Finance and Trade et réserve tous ses droits.

Le Luxembourg analysera avec la diligence requise la décision de la Commission et son raisonnement juridique.

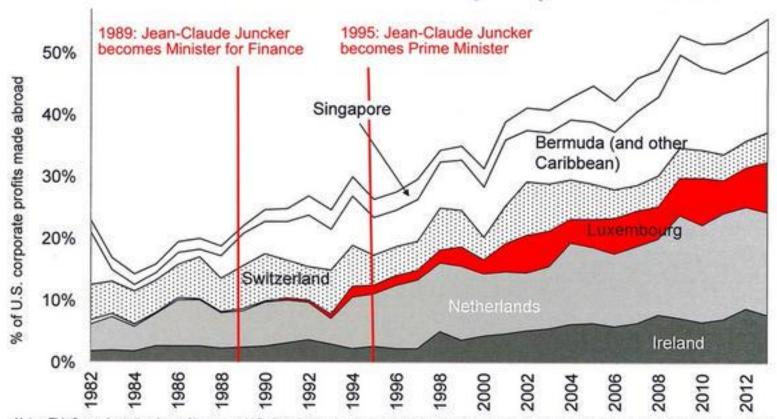
Le Luxembourg constate dès à présent que la Commission a eu recours à des critères inédits pour l'établissement de l'aide d'État alléguée. En particulier, la Commission ne démontre pas l'existence d'un avantage sélectif octroyé à Fiat Finance and Trade au regard du cadre juridique national.

Le Luxembourg estime ne pas avoir accordé à Fiat Finance and Trade une aide d'État incompatible avec le marché intérieur au sens de l'article 107(1) du Traité sur le fonctionnement de l'Union européenne.

Le Luxembourg respecte les normes internationales, notamment celles relatives au principe de libre concurrence (arm's length principle), applicables en matière de prix de transfert ainsi que les règles relatives aux aides d'État.



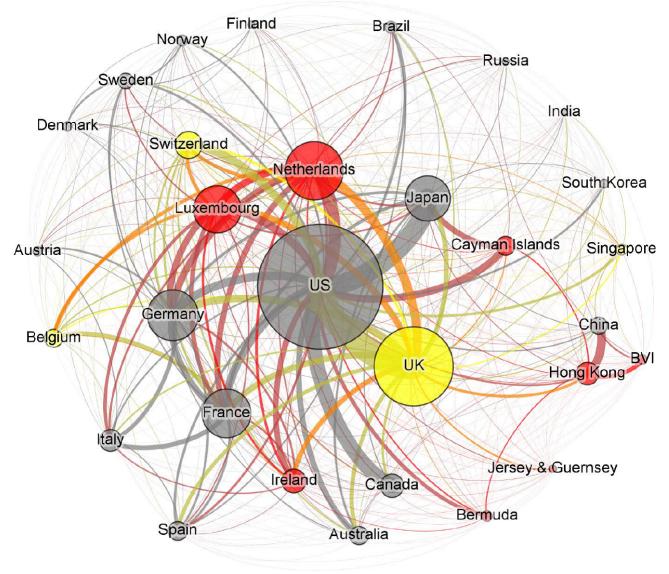
The share of tax havens in U.S. corporate profits made abroad



Notes: This figure charts the share of income on U.S. direct investment abroad made in the main tax havens. In 2013, total income on U.S.DI abroad was about \$500bn. 17% came from the Netherlands, 8% from Luxembourg, etc. Source: author's computations using balance of payments data, see Online Appendix.



Figure 1 The Position of the Largest OFCs in Cross-border Global Finance in 2012



Source: Author based on BIS (2015b), IMF (2015a, 2015b).



Table 4 The 40 Most Intensive Jurisdictions in Cross-border Global Finance 2013

	,			
Rank	Jurisdiction	Foreign	GDP	Offshore-
	(Sovereign country)	Assets	(USD bn)	Intensity
		(USD bn)		Ratio
1	Cayman Islands (UK)	4,173	2.7	1,545.6
2	British Virgin Islands (UK)	1,177	1.1	1,070.0
3	Marshall Islands (US)	40	0.2	200.0
4	Bermuda (UK)	1,033	5.6	184.5
5	Jersey (UK)	681	6.2	109.8
6	Luxembourg	5,513	60.1	91.7
7	Guernsey (UK)	254	3.6	70.6
8	Curaçao (NL)	290	5.6	51.8
9	Bahamas	295	8.4	35.1
10	Barbados	71	4.3	16.5
11	Cyprus	350	21.9	16.0
12	Mauritius	170	11.9	14.3
13	Isle of Man (UK)	81	6.7	12.1
14	Ireland	2,480	232.1	10.7
15	Hong Kong (China)	2,065	274.0	7.5
16	Netherlands	5,417	853.5	6.3

